Buckinghamshire County Council

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Agenda

Cabinet

Date: Monday 13 November 2017

Time: 10.30 am

Venue: Mezzanine Rooms 1 & 2, County Hall,

Aylesbury

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Agenda Item Page No

- 1 Apologies for Absence
- 2 Declarations of Interest
- Minutes
 Of the meeting of the Cabinet held on 23 October 2017 to be agreed as a

correct record and signed.

4 Hot Topics



5	Question Time This provides an opportunity for Members to ask questions to Cabinet Members	
6	Forward Plan for Cabinet and Cabinet Members For Cabinet to consider the Forward Plan	11 - 28
7	Cabinet Member Decisions To note progress with Cabinet Member Decisions	29 - 30
8	Select Committee Work Programme & Inquiry Work Programme For Cabinet to consider the Select Committee Work Programme	31 - 40
9	Children's Services Update For Cabinet to consider the report.	41 - 54
10	Q2 2017/18 Finance Monitoring Report For Cabinet to consider the report.	55 - 76
11	Acquisition of Land and Progression for the South East Aylesbury Link Road Project For Cabinet to consider the report.	77 - 86
12	Exclusion of the Press and Public To resolve to exclude the press and public as the following item is exempt by virtue of Paragraph 3 of Part 1 of Schedule 12a of the Local Government Act 1972 because it contains information relating to the financial or business affairs of any particular person (including the authority holding that information)	
13	Acquisition of Land and Progression for the South East Aylesbury Link Road Project For Cabinet to consider confidential reports.	87 - 100
14	Date of the Next Meeting 11 December 2017.	

If you would like to attend a meeting, but need extra help to do so, for example because of a disability, please contact us as early as possible, so that we can try to put the right support in place.

For further information please contact: Nichola Beagle on 01296 382343

Members: Martin Tett (Leader)

Mike Appleyard Cabinet Member for Education & Skills

Noel Brown Cabinet Member for Community

Engagement & Public Health

Bill Chapple OBE Cabinet Member for Planning &

Environment

John Chilver Cabinet Member for Resources

Lin Hazell Cabinet Member for Health & Wellbeing Mark Shaw Deputy Leader & Cabinet Member for

Transportation

Warren Whyte Cabinet Member for Children's Services

Buckinghamshire County Council

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Minutes

Cabinet

Date: 23 October 2017

Venue: Mezzanine Rooms 1 & 2, County Hall, Aylesbury

Time: 10.30 am to 12.00 pm

MEMBERS PRESENT

Mr M Tett (in the Chair).

Mr N Brown, Mr W Chapple OBE, Mr J Chilver, Lin Hazell, Mr M Shaw and Mr W Whyte

OTHER MEMBERS IN ATTENDANCE

OFFICERS IN ATTENDANCE

Ms L Forsythe, Mr N Gibson, Mr R Schmidt and Ms R Bennett

1 APOLOGIES FOR ABSENCE

Apologies were received from Mr M Appleyard, Ms R Shimmin (Mr N Gibson attended as substitute) and Ms S Ashmead (Mrs L Forsythe attended as substitute) and Mr R Ambrose (Mr R Schmidt attended as substitute).

2 DECLARATIONS OF INTEREST

No declarations of interest were made.

3 MINUTES

The minutes of the meeting held on 25 September 2017 were agreed as an accurate record and signed by the Chairman.



4 HOT TOPICS

Cabinet attention was brought to the following:

- Three successful bids from the Government's National Productivity Investment Fund: £4.1m for the A40 London Road, Wycombe; £2.2m for the A418 Oxford Road, Aylesbury; and £2m to help the growth and housing fund on A404 Westhrope Way, Marlow
- The Early Help consultation had now closed with over 2000 responses from the public and local organisations
- A pilot of community organising in Totteridge, Bowerdean and Micklefield, which is taking place where local organisations and residents in the community are working together to find solutions
- The launch of the Council's Budget Consultation

5 QUESTION TIME

There were no questions.

6 FORWARD PLAN FOR CABINET AND CABINET MEMBERS

RESOLVED: Cabinet NOTED the report.

7 CABINET MEMBER DECISIONS

RESOLVED: Cabinet NOTED the report.

8 SELECT COMMITTEE WORK PROGRAMME & INQUIRY WORK PROGRAMME

It was highlighted that the Children's Social Care and Learning Select Committee intended to examine the work of the Independent Officer Reviewing Service and that this service provides a good check and balance to support how we look after Buckinghamshire's children.

RESOLVED: Cabinet NOTED the report.

9 BUCKINGHAMSHIRE GROWTH STRATEGY

Mr I Barham, Partnership Manager for the Buckinghamshire Local Enterprise Partnership, presented the Buckinghamshire Growth Strategy. He provided the background to its development and highlighting the following points:

- The strategy addressed the aspect of growth between now and 2050. It has been approved by the Local Enterprise Partnership Board and ready to be submitted to Government.
- The strategy has been developed in partnership with other local organisation including South Bucks and Chiltern District Councils.

Cabinet reviewed the report and discussed the following points:

- The investments required in particular relating to broadband and other digital provisions in order to meet increasing demand.
- Improvements to North/South transport links
- supported the focus to encourage more young people to remain in Buckinghamshire following their education.
- What the development of the town centre will look like and the impact this could have on social isolation.
- The importance of having the tools in place to support smaller and medium enterprises to prosper and grow.

Cabinet were asked to

- Note the key headlines and opportunities highlighted within the Buckinghamshire Growth Strategy 2017-2050
- Note the progress undertaken to date in sharing the strategy in initiating dialogue with government and the National Infrastructure Commission
- Consider where the strategy can be most effectively utilised in supporting future funding bids and strategic service delivery by Bucks County Council
- Note and endorse the proposals for developing an action plan for the delivery of the strategy based around four main themes:-
 - Infrastructure & Connectivity
 - Housing
 - Business Growth & Skills
 - Governance & Communications

RESOLVED:

Cabinet AGREED the above recommendations.

10 HIGHWAYS CAPITAL SCHEMES DEVELOPMENT

Mr M Kemp, Director of Growth and Strategy and Highways, presented the Highways Capital Schemes Development plan giving the background and highlighting the following:

- The scheme is over a four year period. It sets out improvement works including road, drainage and street networks. It has been developed with input from Members and visible to residents.
- There is a need to have an Asset Management Strategy to provide assurances to Government
- The County Council supplements funding from central government substantially to invest in road improvements across the County

Cabinet in particular discussed the following points:

• Street lighting were a high priority for all local Members and residents. In particular, it was felt that there was a need to ensure the swift removal and replacement of old lighting. Mr Kemp agreed to discuss this issue with the Service Manager.

Action: Mr Kemp

- The issues of footpaths across the county and that these now needed attention, particularly as entering the winter months.
- The importance to keep residents informed of progress of works and when they will happen
- The impact of HS2 on the roads.
- The need to focus on preventative works like drainage
- There have been improvements on Bucks roads to bring them on par with surrounding areas, but it is recognised there is still a lot of work to be done to bring them up to the expectations of residents.

Cabinet were asked to:

 Note the approach set out in this report to be used to develop the Capital Maintenance Programme to create forward programmes of schemes for all of the County's key highway assets over a 4-year rolling period and that the Cabinet Member signs off the approach and the resulting annual capital programmes

RESOLVED: Cabinet NOTED the report

11 DATE OF THE NEXT MEETING

13 November 2017, Mezzanine 1& 2 County Hall, Aylesbury, 10.30am

12 EXCLUSION OF THE PRESS AND PUBLIC

RESOLVED

The Leader suggested as there were no comments on the confidential minutes there was no need to exclude the press and public. The confidential minutes were agreed and signed by the Chairman.

13 CONFIDENTIAL MINUTE OF THE PREVIOUS MEETING

The confidential minutes from the meeting held on 25 September 2017 were agreed as a correct record and signed by the Chairman.

MARTIN TETT LEADER OF THE COUNCIL

Agenda Item 6

CABINET/CABINET MEMBER FORWARD PLAN

Item	Description	Local Members Affected	Member(s) / Contact Officer	Comments
	Cabinet 13 No	ovember 2017		
Acquisition of Land and Progression for the South East Aylesbury Link Road Project	Approval of strategy for the acquisition of land and scheme progression for the South East Aylesbury Link Road project	Aston Clinton & Bierton; Aylesbury East; Aylesbury South East; Wendover, Halton & Stoke Mandeville	Deputy Leader & Cabinet Member for Transportation / Mark Kemp	First notified 25/9/17
Children's Services Update	6-monthly update		Cabinet Member for Children's Services / Tolis Vouyioukas	First notified 1/3/17
Q2 2017/18 Finance Monitoring Report	Quarterly report		Cabinet Member for Resources / Richard Ambrose	First notified 27/3/17

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Item	Description	Local Members Affected	Member(s) / Contact Officer	Comments
	Cabinet 11 De	ecember 2017		
Acquisition of Investment Properties	Potential acquisition of Investment Property - if required		Cabinet Member for Resources / Oster Milambo	First notified 14/9/17 Likely to contain confidential appendices
Adults Services Update	6-monthly update		Cabinet Member for Health and Wellbeing / Sheila Norris	First notified 1/3/17
Education and Skills Strategy	To endorse and agree the Education and Skills Strategy following a consultation with parents/carers, schools and the wider educational community and other key stakeholders.		Cabinet Member for Education and Skills / Maria Edmonds	First notified 14/9/17
Q2 Council Performance Report	How the council has performed in Quarter 2 (July, August, September 2017)		Leader of the Council / Sarah Ashmead	First notified 14/6/17
Restoration of former Landfill Sites	Restoration of the former Landfill Sites at Trenches Lane and Thorney Park, South Bucks.	Iver; Stoke Poges & Wexham	Cabinet Member for Resources / Oster Milambo	First notified 14/9/17

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Item	Description	Local Members Affected	Member(s) / Contact Officer	Comments	
	Cabinet 8 Ja	nuary 2018			
Buckinghamshire Minerals and Waste Local Plan Pre-submission consultation	Request for the Buckinghamshire Minerals and Waste Local Plan Pre- Submission document to be approved for public consultation. The Pre- Submission plan follows the Buckinghamshire Minerals and Waste Preferred Options consultation in August-September 2017.	All Electoral Divisions	/ Mark Kemp	First notified 19/10/17	
Early Help Review	Proposal to create a new Early Help service in line with the Early Help Strategy, taking account of public consultation results.	All Electoral Divisions	Cabinet Member for Children's Services / Carol Douch	First notified 10/10/17	
	Cabinet 12 Fe	ebruary 2018			
Q3 2017/18 Finance Monitoring Report	Quarterly report		Cabinet Member for Resources / Richard Ambrose	First notified 27/3/17	
	Cabinet 5 M	March 2018			
	Cabinet 26 l	March 2018			
Cultural Strategy	To agree a partnership Cultural Strategy for Buckinghamshire		Cabinet Member for Community Engagement and Public Health / Gillian Quinton	First notified 23/6/17	
Q3 Council Performance Report	How the Council has performed in Quarter 3 (Oct, Nov, Dec)		Leader of the Council / Sarah Ashmead	First notified 14/6/17	
Cabinet 23 April 2018					
	Cabinet 21	May 2018			

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Item	Description	Local Members Affected	Member(s) / Contact Officer	Comments		
Cabinet 18 June 2018						
Q4 Council Performance Report	How the Council has performed in Quarter 4 (January, February, March).		Leader of the Council / Sarah Ashmead	First notified 14/6/17		

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Item	Description	Local Members Affected	Member(s) / Contact Officer	Comments		
November 2017 Cabinet Men	November 2017 Cabinet Member Decisions					
Cabinet Member for Children's Servi	ces					
Financial support to carers of children leaving care through adoption, special guardianship, or child arrangements orders Policy & Procedures			Cabinet Member for Children's Services / Janet Simon	First notified 8/12/14		
Policy on Delegation of authority for children placed in foster care	Delegated authority policy regarding children placed in foster care		Cabinet Member for Children's Services / Janet Simon	First notified 10/4/17		
Cabinet Member for Children's Servi	ces and Cabinet Member for Resources					
Troubled Families Funding Approval for 2017 Onwards	Approval Required for the Troubled Families Grant Funding Ring-Fenced and Non-Ring-fenced for 2017 Onwards.		Cabinet Member for Children's Services, Cabinet Member for Resources / Deborah Andrews	First notified 5/6/17 Report to be re- drafted		
Cabinet Member for Community Eng	agement and Public Health					
Recommissioning the Buckinghamshire Young People and Families Drug and Alcohol Treatment Service	The paper presents an overview of the current Young People and Families Drug and Alcohol Service and seeks the approval of the re- commissioning of a new combined Tier 2 / Tier 3 substance misuse support service for children and young people in Buckinghamshire.		Cabinet Member for Community Engagement and Public Health / Cavelle Lynch	First notified 9/10/17		
Registration Service & Coroner Service Fees for 2018	Proposed fees for the Registration & Coroner Services in 2018		Cabinet Member for Community Engagement and Public Health / Wendy Morgan- Brown	First notified 5/10/17		

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Item	Description	Local Members Affected	Member(s) / Contact Officer	Comments		
Cabinet Member for Education and S	Cabinet Member for Education and Skills					
Buckinghamshire Learning Trust (BLT) - Variation in Contract	Seeking member decision regarding a variation in contract with the BLT regarding the grant funded activities from 2018 onwards.		Cabinet Member for Education and Skills / Maria Edmonds	First notified 19/9/17 May contain confidential appendices		
Dagnall Church of England School	A proposal that from 1 September 2018 Dagnall Church of England School increases its age range to admit children up to year 6 (11 years of age). If implemented the change would be phased in, starting with the admission of year 3 children from September 2018 and then to build up over a number of years.	Ivinghoe	Cabinet Member for Education and Skills / Andrew Tusting	First notified 28/2/17		
Great Kimble Church of England School	A proposal that the school expands from September 2018 from being an infant school to become a combined primary school admitting children from 4 to 11 years of age. The school currently admits children from 4 to 7 years of age.	Ridgeway East	Cabinet Member for Education and Skills / Andrew Tusting	First notified 22/2/17		
Cabinet Member for Education and S	Cabinet Member for Education and Skills and Cabinet Member for Resources					
Allocation of grants for education purposes	SEND Reform grant; SEN Strategy funding and School Improvement & Monitoring Grants are technically unringfenced. The Grants received are for supporting the Education Portfolio priorities and this decision report is to agree these funds are allocated to the Education Portfolio.		Cabinet Member for Education and Skills, Cabinet Member for Resources / Sarah Callaghan, John Huskinson	First notified 18/10/17		

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Item	Description	Local Members Affected	Member(s) / Contact Officer	Comments	
Cabinet Member for Health and Well	being				
Adult Social Care Prevention Proposals	Decision on the commissioning proposals for adult social care prevention services that are currently due to come to an end in 2017/18.		Cabinet Member for Health and Wellbeing / Hannah Thynne	First notified 19/10/17	
Direct Payment Policy	Cabinet Member to agree the Direct Payment Policy		Cabinet Member for Health and Wellbeing / Marcia Smith	First notified 29/3/17	
Cabinet Member for Planning and Er	nvironment				
Extension to Rights of Way Improvement Plan	Extension of current Rights of Way Improvement Plan(which runs out in 2018) to allow time for document to be refreshed and updated and consultation to be undertaken.		Cabinet Member for Planning and Environment / David Sutherland	First notified 12/6/17	
Land Drainage Enforcement Policy	Approval of Land Drainage Enforcement Policy as part of BCC's role as Lead Local Flood Authority		Cabinet Member for Planning and Environment / David Sutherland	First notified 22/2/17	
Cabinet Member for Resources					
Disposal of the former Great Hampden Computer Training Centre	Disposal of the former Great Hampden Computer Training Centre, Hampden Row, Great Hampden, HP16 9RJ	Ridgeway East	Cabinet Member for Resources / Marion Mayhew	First notified 6/9/17 Likely to contain confidential appendices	

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Item	Description	Local Members Affected	Member(s) / Contact Officer	Comments
People Strategy	This strategy incorporates the revised People Strategy and the wider Workforce Plan for Council employees and aims to capture all Business Units and the HQ Functions. The People Strategy will be supported by a number of key work streams most of which are already underway. An action plan has been developed to help review and report on the impact/delivery of the Strategy.		Cabinet Member for Resources / Gillian Quinton	First notified 18/8/16
Deputy Leader and Cabinet Member	er for Transportation			
Beaconsfield cycleway	Proposed shared cycleway. Upgraded of existing footway, between Grenfell Road and Ledborough Lane. 3 week Consultation to commence 03 March 2017.	Beaconsfield	Deputy Leader & Cabinet Member for Transportation / Adrian Lane	First notified 28/2/17
Chepping Wye Valley Waiting Restrictions	Chepping Wye Valley LAF Area Waiting Restrictions Key Decision Report	Flackwell Heath, Little Marlow & Marlow South East; Hazlemere; The Wooburns, Bourne End & Hedsor; Tylers Green & Loudwater	Deputy Leader & Cabinet Member for Transportation / Shaun Pope	First notified 19/6/17
Developer Funding Programme (TEE): Financial Year 2017/18	Update on 2016/17 programme and seeking approval for a proposed programme of 2017/18 schemes funded through developer contributions.		Deputy Leader & Cabinet Member for Transportation / John Rippon	First notified 10/2/17

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Item	Description	Local Members Affected	Member(s) / Contact Officer	Comments
Highway Infrastructure Asset Management Strategy	An updated Asset Management Strategy setting out how the HIAM Policy is to be achieved by taking a systematic approach to deliver the Objectives most efficiently and effectively over the long term.		Deputy Leader & Cabinet Member for Transportation / Keith Carpenter	First notified 30/8/17
Member Development Strategy	The Member Development Strategy outlines the Council's approach to supporting and developing Councillors.		Deputy Leader & Cabinet Member for Transportation / Sara Turnbull	First notified 7/9/17
Reclassification Order, Bellingdon Road and Townsend Road, Chesham	A short section of Bellingdon Road and Townsend Road in Chesham are classified as B Roads. It seems that this is a historic issue which was not correctly dealt with at the time the A416 St Marys Way was constructed. This order resolves this historic issue	Chesham	Deputy Leader & Cabinet Member for Transportation / Keith Carpenter	First notified 2/8/17

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Item	Description	Local Members Affected	Member(s) / Contact Officer	Comments
Revocation of the improvement line HW-RW-05, High Wycombe	This decision relates to an improvement line that has been held for improvements to the junction of the Pastures, Desborough Avenue and West Wycombe Road. This line has been in place since the 1960s for implementation of a roundabout instead of traffic lights. An area within the boundary of the improvement line had been blighted for development and the owners have requested we remove the line. In order to understand whether the improvement line is still required, we commissioned Jacobs to model the junction to determine whether there would be any significant variation in traffic flow should we change the junction from traffic lights to a roundabout. The report showed that although capacity for motorised vehicles at the junction was marginally increased, there was a negative effect on pedestrians and cyclists as they were less easily accommodated. In addition, this would potentially push congestion to other points on the network, specifically the town centre which we wish to protect as part of the High Wycombe Town Centre Masterplan. Since there is no realistic prospect of BCC bringing forward a scheme to increase capacity and the negative impacts described, we have are making the recommendation that the line is no longer required.	Abbey; Booker, Cressex & Castlefield; Downley	Deputy Leader & Cabinet Member for Transportation / Jessica Everett	First notified 16/8/17

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Item	Description	Local Members Affected	Member(s) / Contact Officer	Comments
Sustainable Travel South (A4 Taplow: Maidenhead to Slough) Cycleway Scheme		Cliveden; Farnham Common & Burnham Beeches; Stoke Poges & Wexham	Deputy Leader & Cabinet Member for Transportation / lan McGowan	First notified 8/10/15
Deputy Leader and Cabinet Member	r for Transportation and Cabinet Member for	r Education		
Sustainable Modes of Travel Strategy (SMoTS) for Education	The Sustainable Modes of Travel Strategy (SMoTS) for Education is a supporting document to the Local Transport Plan 4 (LTP4). The strategy is designed to promote sustainable modes of transport to schools, colleges and other education centres. It explains what school transport is in place at the moment and what we want it to be in the future. This includes the transport needs of 16+ and Special Educational Needs and Disabled pupils. It sets out how we will work (and support others) to meet the objectives set out in this document and encourage sustainable education transport. The document is particularly aimed at schools, to help them inform their school travel plans. However, this document should be useful to any groups or individuals with an interest in school travel.		Cabinet Member for Education and Skills, Deputy Leader & Cabinet Member for Transportation / Ryan Bunce	First notified 10/8/17
Leader of the Council				
Recycled Strategic Infrastructure Feasibility Budget Re-Profiling	Report recommending approval of a reprofiled allocation of the Strategic Infrastructure Feasibility Budget, also known as Leader Capital.		Leader of the Council / John Rippon	First notified 9/3/17

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Item	Description	Local Members Affected	Member(s) / Contact Officer	Comments
Leader of the Council and Deputy Leader and Cabinet Member for Transportation				
HS2 Mitigation Projects Scheme of Delegation	This report sets out the recommended approach for the HS2 mitigation projects delivery, following assurances secured from HS2 Ltd.	Chalfont St Peter; Denham; Great Missenden; Grendon Underwood; Stone and Waddesdon; Wendover, Halton & Stoke Mandeville	Deputy Leader & Cabinet Member for Transportation, Leader of the Council / Emily Wingfield	First notified 3/10/17

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Item	Description	Local Members Affected	Member(s) / Contact Officer	Comments	
December 2017 Cabinet Member Decisions					
Cabinet Member for Education and S	<u>Skills</u>				
Dedicated Schools Grant and Schools Funding	Decision relating to the use of over £400m of dedicated schools grant and the c £300m allocation through the locally agree schools funding formula		Cabinet Member for Education and Skills / Sarah Callaghan	First notified 9/8/17	
Cabinet Member for Health and Well	being				
Re-commissioning of 6 Supported Living Services in Buckinghamshire	Re-commissioning of 6 Supported Living Services in Buckinghamshire		Cabinet Member for Health and Wellbeing / Christopher Reid, Lisa Truett	First notified 8/6/17	
Cabinet Member for Health and Well	being and Cabinet Member for Resources				
Procurement of a replacement adult social care computer system	Seeking permission to proceed with the procurement of a replacement adult social care computer system		Cabinet Member for Health and Wellbeing, Cabinet Member for Resources / Andy Foster	First notified 18/10/17	
Cabinet Member for Resources	Cabinet Member for Resources				
Transfer of Land at Spade Oak, Marlow	The transfer of land held by Buckinghamshire County Council as Trustee of the Thameside Preservation Trust to new Trustees. The land was purchased with monies raised by public subscription and is to be preserved for the benefit and recreation of the public.	Marlow	Cabinet Member for Resources / Linda Forsythe	First notified 6/4/17	

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Item	Description	Local Members Affected	Member(s) / Contact Officer	Comments	
Deputy Leader and Cabinet Member	Deputy Leader and Cabinet Member for Transportation				
High Wycombe Town Centre Masterplan - Phase 5 & 6 Consultation Decision	A Cabinet Member Decision for Phase 5 & 6 design following a formal consultation period in November 2017	Abbey	Deputy Leader & Cabinet Member for Transportation / Ben Fletcher, lan McGowan	First notified 18/10/17	

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Item	Description	Local Members Affected	Member(s) / Contact Officer	Comments
January 2018 Cabinet Memb	er Decisions			
Cabinet Member for Children's Servi	ces			
Short Breaks Strategy and Business Case for Re- Commisioning of Short Breaks	To agree the full Business Case (based on the Short Breaks Strategy 2018 - 2022) for the re-commissioning of short breaks for disabled children and young people, which will include the preferred procurement option leading to the contract award.		Cabinet Member for Children's Services / Rona Hopwood	First notified 6/7/17 May contain confidential appendices
Cabinet Member for Education and S	<u>Skills</u>			
Pebble Brook School, Aylesbury - consultation on proposal to close boarding provision	The County Council is consulting on a proposal that the boarding provision at Pebble Brook School is closed with effect from February 2018. The school caters for over 100 children with Special Educational Needs. The consultation has been sent widely to parents/carers, staff, governors, the local community and other interested groups. Depending on the outcome of the consultation the Cabinet Member for Education and Skills may make the decision to move to the next stage of the statutory consultation process on the proposal which would be the publication of a Statutory Notice and a four week representation period. Depending on the outcome of the consultation period and the representation period the Cabinet Member for Education and Skills may be taking a decision in January/February 2018 on whether the boarding provision at the school closes.	Aylesbury South West	Cabinet Member for Education and Skills / Andrew Tusting	First notified 19/9/17

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Item	Description	Local Members Affected	Member(s) / Contact Officer	Comments
February 2018 Cabinet Mem	ber Decisions			
Cabinet Member for Education and Skills				
2019 Determined Admission Rules	Annually determined admissions policy for voluntary controlled and community schools plus the admissions scheme		Cabinet Member for Education and Skills / Debbie Munday	First notified 2/3/17
Cabinet Member for Health and Wellbeing				
Care market pressures	Annual response to care market pressures from suppliers		Cabinet Member for Health and Wellbeing / Jane Bowie	First notified 13/4/17

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Item	Description	Local Members Affected	Member(s) / Contact Officer	Comments			
March 2018 Cabinet Membe	March 2018 Cabinet Member Decisions						
Cabinet Member for Education and	Skills						
Denham Village Infant School	The Local Authority and governing board are consulting the local community on a proposal that from September 2018 the school becomes a ½ form entry all-through primary school. If the proposal was implemented children would stay at the school until the end of Key Stage II until they transferred to a secondary school and there would no longer be the automatic option of children transferring at KSII to Denham Green E-Act Academy. The consultation will run from 20 October 2017 through to 8 December 2017. Parents, the local community, nearby schools and other interested parties are being made aware of the consultation. Depending on the outcome of the consultation and if the necessary funding and planning permission is gained the next step would be the publication of a statutory notice followed by a four week representation period for people to support, comment on or object to the proposal.	Denham	Cabinet Member for Education and Skills / Andrew Tusting	First notified 19/10/17			

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Item	Description	Local Members Affected	Member(s) / Contact Officer	Comments
May 2018 Cabinet Member Decisions				
Deputy Leader and Cabinet Member for Transportation				
Appointments to Outside Bodies 2018/19	The Deputy Leader will be asked to approve the list of appointments to outside bodies for the year 2018/19		Deputy Leader & Cabinet Member for Transportation / Sara Turnbull	First notified 1/11/17

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Buckinghamshire County Council

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Please note the following information since the report included in the previous Cabinet agenda:-

- 0 decisions have been published but not yet taken
- 4 decisions have been taken
- 28 decisions on the forward plan are pending for November

DECISIONS TAKEN

Cabinet Member for Children's Services

1 Nov 2017

CS05.17 - Care Leavers Staying Put Policy (Decision taken)

The Cabinet Member:

- APPROVED the amendments to the Staying Put Policy.
- AGREED that the amended payment level to Staying Put Carers is £303.10 per week and that former foster carers return their skills payment on a sliding scale

1 Nov 2017

CS04.17a - Looked after Children and Placement Strategy (Decision taken)

The Cabinet Member AGREED this Strategy. The effectiveness of the Strategy will be evaluated and reviewed annually

Deputy Leader & Cabinet Member for Transportation

31 Oct 2017

T21.17a - Marlow town centre waiting, loading and parking review (Decision taken)

The Cabinet Member AGREED:

- a) To advertise the draft traffic regulation order and undertake statutory consultation relating to the proposed;
 - I. Introduction of new waiting restrictions in the greater Marlow area as set out in Appendix 2;



- II. Changes to the limited waiting, resident permit holder, disabled, loading and Quoiting Square bays in Marlow town centre;
- III. Proposed tariff and operational hours for the bays in the town centre
- b) That the results of the statutory consultation and officers' recommendations will be the subject of a further Report to Deputy Leader and Cabinet Member for Transportation to enable them to make a decision on changes to parking arrangements in Marlow town centre

Please note that there is an error in the report – the table at paragraph 1.17 should show 'Paid 1 hr' parking for The Causeway zero as follows:

Location	No. new spaces	Paid 1hr	Paid 2hr	resident
High Street	19	19		
The Causeway	3	30	3	
West Street	4	4		
Institute Road	2	2		
Station Road	2	2		
St. Peter Street	6	2		4
Total	36	29	3	4

7 Nov 2017

T23.17 - Revocation of the improvement line HW-RW-05, High Wycombe (Decision taken)

The Cabinet Member:

APPROVED the revocation of the improvement line HW-RW-05. As shown in Maps 1 and 2

For further information please contact: Nichola Beagle on 01296 382662

Agenda Item 8

Select Committee Combined Work Programme

About our Select Committees

This work programme sets out all formal meetings of the Council's Select Committees.

The purpose of Select Committees is to carry out the Council's overview and scrutiny function. Their role is to support public accountability and improve outcomes for residents through scrutinising the work of decision-makers.

Select Committees can carry out this function either through an in-depth Inquiry or one-off item at Committee meetings.

A scrutiny Inquiry is an investigation on a topic that will lead to a report and evidence-based recommendations for change to decision-makers. The key difference between one-off committee items that are not part of an inquiry and scrutiny inquiries is that Select Committees normally only make recommendations to Cabinet as a result of an in-depth Inquiry.

Evidence for scrutiny Inquiries may be gathered in different ways depending on the topic, this includes taking evidence at formal Select Committee meetings and/or informal meetings, visits or external research. Prior to any work commencing the Select Committee will agree an Inquiry scoping document which will outline the terms of reference, the methodology and inquiry timeline.

For more details about Select Committee Inquiries and guidance please see http://www.buckscc.gov.uk/services/council-and-democracy/scrutiny/

Finance, Performance & Resources Select Committee

Children's Social Care & Learning Select Committee

Health & Adult Social Care Select Committee

Transport. Environment & Communities Select Committee

Date	Topic	Description and purpose	Lead Service Officer	Attendees
Finance, Perf	ormance & Resourc	es Select Committee		
14 Nov 2017	Budget Scrutiny 2018 - Scope	For the Committee to agree the Scoping Document for the Budget Scrutiny 2018 Inquiry.	Kelly Sutherland, Committee and Governance Adviser	
14 Nov 2017	Income Generation - 12 month progress report	The Committee will receive a 12 month progress report on the implementation of the recommendations of the Income Generation Inquiry report.	Jonathon Noble, Commercial Director	Cabinet Member for Resources, Jonathan Noble, Commercial Director, Business Services Plus
14 Nov 2017	LASR Property Review Update	For Members to gain an insight into the next steps of the LASR Property Review - TO BE CONFIRMED	Richard Ambrose, Director of Finance & Assets	Richard Ambrose, Director of Finance and Assets, Donald Milligan, Interim Asset Strategy Manager
14 Nov 2017	Project & Programme Management	For the Committee to explore the Council's approach to Project and Programme Management.	Richard Ambrose, Director of Finance & Assets	Richard Ambrose, Director of Finance and Assets, Stephen Rawlinson, Programme Management Officer
14 Nov 2017	Project and Programme Management		Stephen Rawlinson, Programme Management Officer	Resubmitting report due to problems with ModGov

Date	Topic	Description and purpose	Lead Service Officer	Attendees			
Children's So	Children's Social Care & Learning Select Committee						
5 Dec 2017	Buckinghamshire Safeguarding Children Board	For the Committee to consider the effectiveness of partnership working in keeping children safe in Bucks and the Board's performance in improving outcomes for Children and Young People.	Julie Davies, Head of Children's Quality Standards & Performance				
5 Dec 2017	Educational Psychology Service	For the Committee to review performance against the Educational Psychology action plan.	Sarah Callaghan, Service Director Education				
5 Dec 2017	New Funding Formula for Schools and High Needs	For the Committee to look at the implications of the new funding formula on Buckinghamshire's schools.	Sarah Callaghan, Service Director Education				
5 Dec 2017	Permanent Exclusions Inquiry - Draft Scope	For the Committee to discuss and agree the draft scoping document for the inquiry into permanent exclusions from school.	Kevin Wright, Committee and Governance Adviser				
5 Dec 2017	Preventing Bullying in Schools	For the Committee to look at work being undertaken to prevent bullying in schools in Buckinghamshire.	Sarah Callaghan, Service Director Education				

Date	Topic	Description and purpose	Lead Service Officer	Attendees
6 Feb 2018	Performance Report - Q2 2017- 18	For the Committee to review and question Cabinet Members on areas of underperformance.	Sarah Callaghan, Service Director Education, Carol Douch, Service Director (Children & Family Service)	
6 Feb 2018	Permanent Exclusions - Prevention and Support Pilot	For Members to consider the outcomes from the Prevention and Support Panel Pilot.	Sarah Callaghan, Service Director Education	
6 Feb 2018	Voice of the Child and Young Person Inquiry - Recommendations	To review and make an assessment of progress against the agreed recommendations of the inquiry 12 months on	Julie Davies, Head of Children's Quality Standards & Performance	

Date	Topic	Description and purpose	Lead Service Officer	Attendees			
Health & Adult Social Care Select Committee							
28 Nov 2017	Adult Social Care Transformation	For Members to scrutinise the plans for transforming and modernising Adult Social Care services.	Liz Wheaton, Committee and Governance Adviser				
28 Nov 2017	Care Homes	For Members to examine the CQC results of the care homes across the county and to hear from providers of care homes.	Liz Wheaton, Committee and Governance Adviser				
28 Nov 2017	Hospital Discharge Inquiry - 6 month recommendation monitoring	For Members to hear about the progress of the recommendations made in the Hospital Discharge Inquiry.	Suzanne Westhead, Service Director (ASC Operations)	Debbie Richards, Clinical Commissioning Groups Neil Macdonald, Buckinghamshire Healthcare Trust			
30 Jan 2018	Public Health	For Members to explore how well public health services are embedded across the Council.	Jane O'Grady, Director of Public Health				

Date	Topic	Description and purpose	Lead Service Officer	Attendees				
Transport. Environment & Communities Select Committee								
12 Dec 2017	Energy and Growth - Future Demand, Challenges and Income Generating Opportunities	(To be developed and confirmed) Members will examine the challenges and opportunities around energy supply and demand, and assess options for exploiting income generating opportunities in light of the future growth.	Edward Barlow, Head of Energy & Resources					
12 Dec 2017	Sustainable School Travel Inquiry: 6 Month Recommendation Monitoring	The Committee will review and assess the progress towards the recommendations made within the inquiry report as agreed by Cabinet in April 2017.	James Gleave, Transport Strategy Manager	Joan Hancox, Head of Transport Strategy				
23 Jan 2018	Prevent Duty	To be developed.	Angie Sarchet, Communities Manager					
13 Mar 2018	Community Safety Partnership Plan	Members will monitor progress towards the 3 Year Community Safety Partnership Plan priorities and activities.	Kama Wager, Committee Adviser	Cath Marriott, Community Safety Manager				
29 May 2018	Growth; Is the Council Ready?: 6 Month Recommendation Review	Members will review and assess the progress towards implementation of the inquiry recommendations.	Rachel Wileman, Infrastructure Strategy Manager					

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Date	Topic	Description and purpose	Lead Service Officer	Attendees
17 Jul 2018	Sustainable School Travel Inquiry: 12 Month Recommendation Monitoring	The Committee will review and assess the progress towards the recommendations made within the inquiry report, as agreed by Cabinet in April 2017.	James Gleave, Transport Strategy Manager, Joan Hancox, Head of Transport Strategy	Joan Hancox, Head of Transport Strategy
6 Nov 2018	Growth Inquiry; Is the Council Ready? 12 Month Recommendation Update	Members will review and assess the progress towards completion and implementation of the inquiry recommendations.	Rachel Wileman, Infrastructure Strategy Manager	

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Agenda Item 8 Appendix 1

SCRUTINY INQUIRY WORK PROGRAMME - OVERVIEW OF SELECT COMMITTEE CURRENT INQUIRIES

Inquiry Title	Inquiry Chairman	Lead Officer	Sept 17	Oct 17	Nov 17	Dec 17	Jan 18	Feb 18
Finance, Performance, Resources (FPR)								
Growth In Buckinghamshire	Joint Inquiry	Kelly Sutherland						
Budget Scrutiny	David Watson	Kelly Sutherland						
Children's Social Care & Learning (CSC&L)								
Growth In Buckinghamshire	Joint Inquiry	Kevin Wright	•					
Exclusions/Transitions^	Dev Dhillon	Kevin Wright						
Health, Adult Social Care (HASC)								
Growth in Buckinghamshire	Joint Inquiry	Liz Wheaton						
Childhood Obesity	Brian Roberts	Liz Wheaton						
Transport, Environment & Communities (TEC)								
Growth In Buckinghamshire	Joint Inquiry	Kama Wager						
Modern Slavery^	David Carroll	Kama Wager						

^ To be agreed

Scoping

Evidence gathering

Committee Approval Report

Cabinet / NHS

For further information on scrutiny work please contact Clare Capjon, Acting Head of Member Services on 01296 387969. www.buckscc.gov.uk/democracy

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02/11/2017

Buckinghamshire County Council

Visit **democracy.buckscc.gov.uk** for councillor information and email alerts for local meetings

Report to Cabinet

Title: Children's Services Update

Date: Monday 13 November 2017

Date can be implemented: Tuesday 21 November 2017

Author: Cabinet Member for Children's Services and Cabinet

Member for Education

Contact officer: Tolis Vouvioukas, Executive Director Children's Services.

01296 383104

Local members affected: (All Electoral Divisions);

Portfolio areas affected: Children's Services

For press enquiries concerning this report, please contact the media office on 01296 382444

Guidance can be found on the intranet at the following link:

https://intranet.buckscc.gov.uk/how-do-i/member-services/decision-making/

Summary

The purpose of this report is to provide an update to Cabinet on the national, regional and local developments in relation to Children's Services (Children's Social Care and Education).

Recommendation

Cabinet is asked to:

 Note the national, regional and local developments in relation to Children's Services.

A. National Context

The Government has a major legislative programme which will impact on children's services in Buckinghamshire. The following section gives an overview of the key developments; we regularly assess the implications of these for Buckinghamshire and proposals will be brought to Cabinet as appropriate.

1. The Changing Landscape in Education

There has been a significant shift in national educational policy which has occurred over the past few years, driving the academisation agenda and resulting in increased school autonomy, diversity of school provision (academies, free schools, University Technical Colleges (UTC), studio schools), raised Ofsted expectations and increasing development of school led system leadership to promote school improvement.

Significant changes are being made to schools funding. Most funding to support schools goes directly to schools themselves and the amount of funding is triggered by a formula within the National Funding Formula (NFF). Recent announcements suggest that Buckinghamshire will benefit from changes to the NFF as currently the county is one of the lowest funded Local Authorities across the country. Analysis of NFF announcement headlines suggest that the biggest gainers in Buckinghamshire will be grammar schools, who have historically been the lowest funded schools in the country, as they will eventually be guaranteed a minimum funding level per pupil significantly higher than their current levels. However, many primary schools will see only small increases, with those primary schools with the highest levels of disadvantaged children seeing real term decreases in funding and some actual cash decreases. In addition, funding changes will create additional pressures on Dedicated Schools Grant (DSG) funding and in particular on High Needs Block funding.

Central government funding reductions to the Education Services Grant (ESG) will reduce the ability to deliver financially sustainable models of school improvement, either through commissioned services or direct deliver. However, Local Authorities will retain the following statutory duties with regard to school improvement:

- Understanding the performance of pupils and schools, using data to identify those schools that require improvement and intervention.
- Taking swift and effective action when failure occurs in a maintained school, to get leadership and standards back up to at least "good".
- Intervening early where the performance of a maintained school is declining, ensuring that schools secure the support needed to improve to at least "good".
- Encouraging good and outstanding maintained schools to take responsibility for their own improvement and to support other schools.

Local Authorities are responding to this challenge in differing ways:

- some councils have worked with all education partners to develop a 'collective entity' model of school to school support,
- others have created a 'not for profit school improvement company' which is 'owned' by the schools who pay an annual membership fee
- finally, some LAs have adopted a 'hand-off' approach with school improvement being led by Teaching Schools or Multi Academy Trusts (MATs).

In light of these key changes that will impact the educational landscape and the challenges that they will bring, an Education and Skills Strategy is being developed for Buckinghamshire to ensure that we have the appropriate educational provision for our children and young people. The strategy will be an all-encompassing roadmap that caters for 0-19 year olds (up to 25 years for children with Special Educational Needs and /or Disabilities) and will set out a blueprint on how appropriate provision across all age ranges is going to be configured and delivered. This is being written in collaboration with schools and other education stakeholders to ensure there is a shared ambition for all children and young people in Buckinghamshire. A consultation process is underway; a series of dedicated consultation events have taken place with schools, other educational settings and Early Help services and there is an online consultation currently available to all stakeholders.

2. Children and Social Work Act (April 2017)

The Children and Social Work Act received Royal Assent on 27th April 2017. The Act aims to:

- Improve support for looked after children in England and Wales especially for those leaving care;
- Enable better learning about effective approaches to child protection and care in England;
- Establish a new regulatory regime for the social work profession in England.

The Act is intended to improve support for looked after children and care leavers, promote the welfare and safeguarding of children, and make provisions about the regulation of social workers. The Act sets out corporate parenting principles for the council as a whole to be the best parent it can be to children in its care. These are largely a collation of existing duties local authorities have towards looked after children and those leaving care. Local authorities will be required to publish their support offer to care leavers and to promote the educational attainment of children who have been adopted or placed in other long-term arrangements. The legislation extends the current considerations of the court when making decisions about the long-term placement of children to include an assessment of current and future needs and of any relationship with the prospective adopter.

The Act makes changes to the arrangements for local child safeguarding partnerships and the serious case review process, including provision for a central Child Safeguarding Practice Review Panel for cases of national importance. It also establishes a new regulatory regime for the social work profession.

The Act also places a duty on the Secretary of State to make regulations that require all schools in England to provide relationships education to pupils receiving primary education, and relationships and sex education to pupils receiving secondary education. The duty applies in relation to academy schools and independent schools as well as maintained schools. The education must be appropriate having regard to age and religious background, and regulations must detail the circumstances in which a pupil can be excused from receiving that education. The regulations will be consulted on. This is welcomed in Buckinghamshire as, following the recent Serious Case Review into Child Sexual Exploitation (CSE) we need to ensure the responsibility for educating and safeguarding children in relation to sexual exploitation is spread across all agencies and sectors.

3. Children's Commissioner's report on vulnerability (July 2017)

On 4th July, the Children's Commissioner published new analysis documenting the scale of vulnerability among children in England. The report brings together a range of information held by various government departments, agencies and others. Its initial analysis reveals a host of worrying statistics about the number of children living in vulnerable situations.

- Over half a million children so vulnerable that the state has to step in
- 670,000 children in England growing up in 'high risk' family situations
- Thousands of children living with adults in treatment for drink or drugs
- 800,000 children suffering from mental health difficulties
- Tens of thousands of children involved with gangs

- Over a thousand new child victims of slavery each year
- Many more children under the radar, not being seen

The report and other supporting information can be found at: childrenscommissioner.gov.uk

4. Preventing and tackling bullying (July 2017)

On 4 July 2017, DfE updated <u>'Preventing and tackling bullying</u>' outlining the government's approach to bullying; legal obligations and the powers schools have to tackle bullying; and the principles which underpin the most effective anti-bullying strategies in schools in England. The advice also lists further resources school staff can access for specialist information and advice.

5. NSPCC Overview of child protection in the UK (August 2017)

On 23 August 2017, the NSPCC published their <u>state of the nation report</u> compiling and analysing up-to-date child protection data across the UK for 2017. The report sets out 20 different indicators. Each indicator looks at the question of 'how safe are our children?' from a different perspective. They also include historic data, to help track progress over time.

6. Inspection of local authority children's services (ILACS)

Ofsted is due to publish the new ILACS framework before Christmas. In January 2018 they will hold a series of launch events in Leeds and London for local authorities about how the new programme will work.

7. Joint Targeted Area Inspections (JTAI) (September 2017)

On 18 September, Ofsted, CQC, HM Inspectorate of Constabulary, Fire & Rescue Services and HM Inspectorate of Probation published a <u>report</u> about the second joint targeted area inspection programme, which examined 'the multi-agency response to children living with domestic abuse'.

The inspectorates inspected six local areas in this round of JTAIs: Bradford, Hampshire, Hounslow, Lincolnshire, Salford and Wiltshire.

The report calls for a national public service initiative to raise awareness of domestic abuse and violence. It also calls for a greater focus on perpetrators and better strategies for the prevention of domestic abuse.

8. Overview of Social Care Inspection Outcomes

To date, 151 Single Inspection Framework inspections have been completed and published. Overall Effectiveness grades are:

Judgement	Count	%
Outstanding	3	2%
Good	46	30%
Requires	67	44%
Improvement		
Inadequate	35	23%

Buckinghamshire County Council is expecting to have another Single Inspection Framework inspection of its safeguarding services before the end of 2017.

9. Special Educational Needs and Disability (SEND)

To date, 20 local authorities have had a Joint Local Area SEND inspection. These inspections focus on the effectiveness of the local area in identifying and meeting the needs of children and young people who have special educational needs and/ or disabilities. In Buckinghamshire, the SEND Board has led on the development of a multiagency SEND Self-Evaluation in preparation for an SEND Area Inspection.

B. Regional Context

We work closely with colleagues across the South East region on a range of policy, commissioning and service delivery issues.

10. Regional Adoption Agency (RAA)

Buckinghamshire County Council is working with a number of other local authorities in the 'central east' (CE) region to develop a Regional Adoption Agency in line with government expectations. Due to a number of issues, at the Executive Board meeting in June 2017, attended by the Department for Education (DfE), it was agreed that the CE RAA project would be formally handed over from Coram to the Local Authorities with Central Bedfordshire taking the lead. A Director of Children Service (DCS) Executive Board will be established supported by an Operational Board to drive the project forward.

Since its development, Buckinghamshire has been a core member of the CE RAA attending and engaging in all relevant meetings, sharing information and best practice. There are no Buckinghamshire seconded staff currently within the Hub. Apart from officer time and travel costs, there have been no financial costs incurred.

Since the June Executive Board, there has been an invigorated approach. Impower have been commissioned to undertake an analysis of the current adoption provision across the region in order to create a business case and options appraisal for the future RAA.

11. Regional Commissioning of Care Placements

We are actively engaged with Oxfordshire, Hertfordshire, Milton Keynes, Reading and Bracknell Forest to re-commission the Cross Regional Project. This is to expand the number of local placements for looked after children from 20 to 26. The tender is about to be published and we anticipate significant interest.

C. Local Context

The following section focuses on how Buckinghamshire is responding to some of the national, regional and local issues affecting us at the moment.

12. Change for Children Programme

By way of reminder, Change For Children is a programme of change that supports the implementation of the Buckinghamshire Children's Strategy 2016 to improve outcomes for children and young people, whilst at the same time ensuring that services are financially stable and affordable in the long term.

The programme has gained pace over the last 6 months, with strong programme management overseen by a board of officers drawn from Children's Services and across the wider organisation.

The programme's Operating Principles are:

- To ensure we have the capacity to intervene where children are not safe
- To ensure that **there** is a market to meet the needs of children and young people but **not necessarily to deliver everything ourselves**
- To build on parents and families strengths and help communities to be resilient
- To actively manage the co-ordination of services and deploy them in an effective way
- To manage demand to reduce the needs on high cost intervention

Progress against each of the main workstreams is as follows:

- Early Help for Children and Families the new model for Early Help services was presented to Cabinet in July 2017 and approved as the basis for public consultation, the outcome of which is subject to a separate report to this Cabinet meeting.
- Support for Looked After Children strong progress is being made in relation to this project:
 - Individual placements are being reviewed to ensure that they are delivering the best possible outcomes for our children looked after.
 - We have achieved 'Fostering Friendly Employer' status from the Fostering Network, as a way to help encourage our own staff to become foster carers. We are now looking to roll out this approach across both the wider public sector and with local businesses.
 - Plans are progressing to increase the number of local children's homes, initially with additional provision in Aylesbury and Buckingham.
- Educating our Children progress is reported more broadly at paragraph A1
- Special Educational Needs and Disabilities
 - We are developing our capability and systems to forecast and model demand.
 - Joint work across portfolios (with colleagues in Transport) to complete implementation of changes to Post-16 college transport
 - We have reviewed our end-to-end processes for SEND, resulting in the design of a new more efficient and effective process. This will improve the experience for children and families and implement support for them at an earlier stage in line with the Graduated Approach
 - We have established the Integrated services Board, whose ambition is to champion the SEND Reforms by committing to ensuring that services are better aligned, valuing the principles that will ensure positive outcomes for some of our most vulnerable children and young people

Associated Savings:

In addition to improving our service delivery, the programme of work over the next four years has been tasked with finding savings that have previously been agreed by Full Council, as part of its Medium Term Financial Plan. Currently the savings target by 2020/21 is £13.324m and the programme is forecasting that this level of saving can be delivered.

13. School Exclusions

Last academic year (2016/17), Buckinghamshire saw a small increase in the overall permanent exclusion rate of 6%. This is the third year we have seen an increase but the rate of incremental increase has reduced dramatically. The level of exclusion in the primary sector went down by 3% (from 24 to 22). The secondary sector increased to 78% from 76% (from 85 to 93) with the special school rate remained constant at 3%.

National data is always at least 1 year behind. In the academic year 2015/16 the national data showed that overall permanent exclusions from all schools have gone up from 0.07% to 0.08%. Buckinghamshire data for the 2016/2017 academic year is 0.14% compared to 0.14% in the previous year.

This has been identified as a key priority within the draft Education Strategy where there will be an increased focus on outcomes for vulnerable groups. Buckinghamshire Inclusive Education Working Group was formed in the summer term and will be driving forward an agenda of inclusive education and reducing exclusions. The group is made up of Headteachers from all sectors and Local Authority officers. A pilot multi-agency project is being launched in the Autumn working on a locality based model of joint working to support schools and families with inclusion in mainstream settings.

14. Children's Services Workforce Strategy

A workforce strategy and action plan has been written and agreed for Children's Services, based on the Human Resource/Organisational Development People Strategy. This covers our core workforce project streams as follows:

Culture & Leadership

Better Every Day management training has been rolled out to around 70 middle managers across Children's Services and has been very well received. Children's Services senior leadership team have actively supported the introduction of these events and played an important role in reinforcing messages about leadership and workplace culture.

The workforce culture and values are measured in part through the Buckinghamshire County Council (BCC) Viewpoint survey. The June 2017 survey showed that like BCC as a whole, approximately one third of the children's workforce responded positively to questions in this area and this is up slightly on the previous year.

There have been a number of interim role holders in the wider leadership team in recent years and the permanent appointment of Mr Tolis Vouyioukas, as the new Executive Director of Children's Services, and Sarah Callaghan, as Service Director Education, will provide further stability and enable the Wider Leadership Team to set a clearly integrated Children's Strategy and help develop the workforce culture to meet future service challenges.

Engagement & Wellbeing

Colleagues who have a positive experience of working for BCC will want to stay and develop their careers with the Council. They are also more likely to engage with the Council's strategies, general productivity and performance outcomes. Questionnaires and focus groups allow us to gather data on staff engagement, including the views of new starters and people leaving the Council.

In addition to the Viewpoint survey, this year we have also invited Children's Social Care staff to complete the national Social Worker Health Check Survey.

Outcomes from these two surveys show that some staff are concerned about long working hours and caseloads but they respond positively about their team managers and work colleagues. Their personal values are aligned to those of the organisation but they do not always feel valued or recognised for the work they do. Work is ongoing to monitor and reduce the caseloads for social workers and we have been working to recognise the contributions of individuals and teams. For example, Children's Services employees were celebrated in the 2017 Annual Workplace Heroes Awards winning Safeguarding our Vulnerable & Creating Opportunities & Building Self Reliance, as well as individual awards for Career Achievement and Workplace Hero of the Year. We carry on recognising individual and team effort throughout the year with Local Workplace Hero awards announced in the monthly One Newsletter.

We also engage with staff and colleagues through the local Joint Consultative Health & Wellbeing meetings and have recently reviewed arrangements to make sure that these are working effectively. This has resulted in an improved agenda and better engagement from employee and union representatives. At the last meeting there was a detailed discussion about sickness absence and, as a result, we are setting up a staff focus group to look at ways of improving wellbeing at work. The first of these meeting will be held on 17th October 2017.

Attracting, Retaining and Managing Talent Hard to recruit roles

Social Worker turnover has reduced from over 18% in January 2017 to 16% in August 2017 and is less than some of our neighbouring areas but we are still higher than the national average of 14.5%. There are teacher shortages — particularly in Maths and Science and for roles in Schools Leadership. Educational Psychologists are hard roles to fill on a permanent basis. These challenges have encouraged us to be creative in our approaches to recruitment and we have focused particularly on our employment proposition, reward arrangements and in developing internal talent pipelines to grow our own workforce.

Growing our own recruitment pipelines

The majority of our permanent recruits into social worker positions are newly qualified workers. We find this group far easier to attract and the quality is good. Between January and September 2017, we have recruited 39 Social Workers, 17 of whom were newly qualified.

Recruitment & Onboarding

We have moved from conventional advertising to the use of our careers website and social media to promote vacancies and attract candidates – including videos of managers and colleagues talking about their roles and the work of the Council in an authentic way. An 'always on' approach to recruitment allows us to continuously advertise and promote opportunities in Buckinghamshire. New starters are given access to their own new starter portal via email on acceptance of an offer of employment. This features a short interactive e-learning module introducing new starters to BCC; Welcome to Bucks film; the Employee Handbook, plus a range of useful resources and tips.

Selection methodology

Children's Social Care have also developed an innovative way to screen and assess social workers using a digital interactive exercise. Applicants step inside the shoes of a front line social worker allowing them to demonstrate their skills, knowledge and understanding in a

very tangible and practical way. Candidates also undertake a structured interview based on critical areas of competence from the social worker Professional Capabilities Framework. This process is now in place for all front line social worker recruitment and as a development tool for internal staff already in role.

Young People's Interview Panels

Young people get involved in the selection process for all Leadership roles and they are directly involved in the interview panels for all Children's Social Care roles from Team Manager (Range 9) and above. Questions that young people want to ask prospective Social Workers below range 9 are also included in the panel interview for other social worker roles.

Learning Development & Succession Planning

A number of social worker training programmes have been run in Buckinghamshire. The preferred programmes that seem to work best for us are Open University and the Step Up programme. Open University is especially liked because it focusses on developing our own non-qualified workers who already understand what it is like to work with children and families.

The Social Work Academy is a formal partnership between Bucks New University (BNU) and Buckinghamshire County Council that aims to improve and support learning opportunities for experienced social workers and managers, embed the learning culture, encourage our social workers to continue to link theory with practice and build on the well-established Assessed and Supported Year in Employment (ASYE) programme for newly qualified social workers. Each year the academy provides a series of masterclasses for social workers, managers, BNU students and partners where appropriate. Pop up sessions on hot topics is a key feature and 200 staff will have access to social work research and journals via the university's online learning portal.

A dedicated career pathway for Social Workers and social care workers was developed for Buckinghamshire in 2013 and sets out what is expected of staff when they start practising for the first time, and as they progress through their career. It has allowed staff to progress more readily through the grade structure as they become qualified and means we are not holding people back who are ready to take on additional responsibility. The Professional Capabilities Framework (PCF) developed by the College of Social Work acts as a framework for informing the career progression for individual staff. This works in conjunction with supervision and appraisal (Delivering Successful Performance).

Children's Service have identified 30 rising starts and emerging leaders across the portfolio to go into the Council talent pool for 2017-18. This group will be included in a dedicated training programme including the Better Every Day Training if they haven't already been through it, and, along with all staff be encouraged to actively focus on their personal development.

Performance Improvement

A monthly workforce performance dashboard is produced for Children's Services showing key workforce performance metrics for the service and updates on work programmes for the period.

The Delivering Successful Performance (DSP) staff appraisal process structures performance objectives for all staff and is structured around the following headings:

Service to Customers

- Business Improvement
- Colleagues Self and Partners
- Managing Resources

Work has also been undertaken this year to develop overarching objectives that relate to Children's Services and the Change for Children work programme. This will help all staff across the service understand how their work priorities interconnect and keep a sharp focus on ensuring the right outcomes are achieved for children, the service and the organisation.

Where performance is not at the expected level work is done to understand why. The service has observed that sickness levels are running at 12.6 days lost per FTE in the rolling year for August 2017, compared to 8.4 days in June 2016. We think the increase relates partly to improvements made to the reporting of days out of the office but a deep dive has been conducted into absences in the last 6 months and an action plan has been put in place to ensure we are appropriately dealing with cases and putting in plans to help improve attendance. We do know that 5 people on long term absence have left the organisation during the latest quarter which gives reassurance that cases are being managed.

Reward & Recognition Arrangements

Market data has allowed us to demonstrate that in some cases, special reward arrangements are necessary for us to attract and retain the best quality of people into the Children's workforce. New allowances have been signed off by Senior Appointments and Bucks Pay Award Committee (SABPAC) for Social Workers and Educational Psychologists in 2016/17. These will be reviewed annually with the next review scheduled for early 2018.

Organisation Design and Change

In the last year Children's Social Care have reviewed their front line service structures to create slightly bigger, more resilient teams allowing more opportunity to train and support newly qualified staff and retain greater control of caseloads – helping to improve some of the workforce issues identified in this section of the report.

The new Change for Children programme will also shift the way services are delivered and present further opportunities for reviewing structures, designing roles and embedding new workplace behaviours. Early Help, Education and Special Educational Needs will all be in scope, alongside the opening of new Residential Children's Homes.

15. Key Performance Summary

This section provides an overview of some of the current performance of Children's Service. All figures reported are for the period 1st April to 31st August 2017, unless otherwise stated.

Children's Social Care

- Our performance against measures relating to the timeliness of Contacts has improved during the year and at the end of August was at a reported high of 91% of contacts actioned within 24 hours, compared to 77% in April 2017.
- The proportion of children with an up-to-date assessment has been consistently high during this year, with the lowest performance reported at 88% and the performance at

the end of August reported at 91%. This indicator measures the proportion of children who are open to Social Care teams and who have had an updated assessment either within the last 12 months (for children aged 1yr and over) or within the last 6 months (for children aged under 1yr). In addition, the proportion of children who are seen during assessment has also been consistently high this year to date, with the latest reported performance at 96%.

- There have been recent improvements to performance regarding the proportion of Initial Child Protection Conferences (ICPC's) which take place within 15 working days of the strategy discussion. Performance against this indicator has been variable over the past 12 months, with a low of 11% reported in May. Performance has improved steadily from this point in the year, with performance for July and August both above 80%, higher than the National and South East averages of 77% and 72% respectively.
- The proportion of Children Looked After (CLA) whose reviews are completed on time was 100% in August. Performance has improved month on month since June and the latest figures demonstrate we have achieved the target set, of 100%, in August. The proportion of CLA who have an up-to-date care plan has been high throughout this year to date, with each month on or above the target of 98% with the exception of August where the performance dropped to 97%. In addition, the proportion of Child Protection Plans that are reviewed within timescales has improved in recent months and performance for July and August are within the target tolerance, at 95% and 100% respectively.
- Our performance against two key metrics to monitor outcomes for Care Leavers has been above target during this year. These indicators are lagged and at the time of writing the latest performance available is for July 2017. The proportion of care leavers in suitable accommodation was reported as 89% at the end of July, above our target of 78% for the year and above National and South East benchmarks of 83% and 77% respectively. Similarly, the proportion of care leavers who are in employment, education or training at the end of July was 67%, above the target of 47% and also above National and South East performance of 49% and 47% respectively.
- Repeat referrals continue to be an area of concern and have been worse than target since April 2016. The target we have set for 2017/18 is 20%, and performance reported between April and August has around 31%. Our performance is also higher than that of Statistical Neighbours (20%), the South East (24%) and England (22%). Our performance has worsened this year and is due, in part, to an increase in repeat referrals from Primary Health and Anonymous sources. Further analysis is also currently being undertaken to better understand the problem.

Education

• The proportion of pupils who are attending schools rated by Ofsted as Good or Outstanding at the end of July 2017 has improved slightly from the beginning of the year, and stands at 88.6% compared to a target of 87%. There are currently 17 schools in Buckinghamshire that have been rated as less than Good, of which 11 were rated as Requires Improvement and 6 as Inadequate. We are proactively monitoring all schools, using a mix of hard and soft intelligence, to identify schools causing concern including those at risk of falling into an Ofsted category. In addition, we work closely with the Regional Schools Commissioner to support improvement in schools within the County.

• The proportion of new Education, Health and Care Plans (EHCP's) issued within 20 weeks is significantly below the target set for the year of 65%. At the end of August, performance was 23%. There has been increased demand for ECHP's this year, and this continued increase has created pressure across the teams. Between June 2016 and June 2017 the number of ECHP's and Statements maintained by Buckinghamshire County Council increased by 4%. At the end of August, the number of old-style SEN Statements maintained by the Council was 964, all of which will need to be converted to EHCP's by the end of March 2018. Stretch targets have been established to measure the effectiveness of recent improvements.

16. Business Intelligence & Insight

The Business Intelligence & Insight (BI&I) team continue to work collaboratively with colleagues in Children's Services to produce performance information, facilitate a deeper understanding of key performance issues and to conduct complex in-depth analysis on areas that will have significant impact on cost, risk and/or outcomes. This section highlights a number of the projects which are currently being undertaken working in partnership with the BI&I team and Children's Services.

Exclusions

Since 2013/14 permanent exclusion rates in Buckinghamshire have risen from 0.04% of the school population to 0.14% in 2015/16. Although the overall proportion is small, the increase is statistically significant and is markedly different to the national trend. Following discussions between representatives from the Business Intelligence & Insight team, the Educational Entitlement Manager and Public Health, we have identified the following areas for further analysis:

- Detailed analysis of 2015/16 data to explore the profile of excluded children, trends, repeat exclusions and influencing factors. This profile of local data will be compared to risk factors identified in national research to identify similarities.
- Conduct comprehensive benchmarking against national/ regional/ statistical neighbours, identifying areas with similar trends as well as those with low numbers of exclusions and investigate reasons for these differences.
- Explore analysis of exclusions from Secondary Schools building on the previous work completed in early 2017.
- Development of a chronology of policy/law changes to compare with local exclusion numbers and determine what impact these have had.

This analysis is underway and we are working closely with key colleagues to highlight key trends, test hypotheses and shape the direction of further analysis.

Not in Education, Training or Employment

The number of young people in Buckinghamshire who are Not in Education, Training or Employment (NEET) is low but these young people are at high risk of poor outcomes, low earnings, criminal behaviour and poor health. Local analysis completed in 2012 joined Connexions and Education data to establish groups who were most at risk of becoming NEET. This analysis identified a number of similar characteristics within this group of young people which were interpreted as high-level risk factors, for example low attainment at Key Stage 4.

The current project aims to build on the previous local analysis to consider multiple data sources and identify risk factors for young people in Buckinghamshire. Following discussion with colleagues in Commissioning, we have identified the following priorities:

- Conduct cohort analysis of young people who were Year 11 leavers from Buckinghamshire schools in 2015/16 and can be tracked – to test prevalence of known risk factors and identify any other patterns or emerging trends
- Exploration of additional potential risk factors including:
 - Social Care involvement
 - Drug and/ or alcohol issues in household
 - Domestic abuse, mental ill-health and substance misuse (Toxic trio) in the household
 - Involvement of Adult Social Care with parents
 - Unaccompanied Asylum Seekers
 - Involvement with Virtual School

The resultant analysis from this project will enable us to understand the detailed risk factors which may result in a young person becoming NEET, identify possible solutions or ways to mitigate these and inform service development or design to reduce the number of NEET young people in future.

Weekly Performance Report

Following a number of queries from the interim Executive Director for Children's Services, we developed a weekly reporting tool to give regular oversight of key performance issues across both Children's Social Care and Education which complements the existing monthly performance scorecard.

This weekly report enables oversight of:

- Weekly caseload numbers across the social care operational teams by type
- Performance against key timescales for allocation, assessment, visits and review
- The number of Children Looked After who have up to date plans and health checks
- The number of children who are missing or are becoming looked after
- Performance against key measures for SEND including conversions and assessments within timescales
- Weekly tracking of key performance challenges regarding repeat referrals and timeliness of Initial Child Protection Conferences.

In addition to the 'hard' performance information, this report allows for commentary and emergent issues to be recorded from colleagues across the portfolio as well as by the Business Intelligence and Insight team. The report was launched in August and further development is underway following feedback received.

Team Around the School

The Business Intelligence and Insight team have developed a data collection and reporting mechanism to inform the recent launch of the Team Around the School forum. This forum pulls together colleagues from across the Education service and wider Council to share intelligence and identify schools who are causing concern and who may require support. To inform this, Business Intelligence & Insight were asked to provide analysis of key performance information including school performance, attainment and performance of vulnerable groups — using this information in the forum to highlight any concerns identifiable through this hard data. In addition, we have developed a bespoke online survey to enable colleagues to record concerns they hold against schools in a consistent format. This survey captures Red Amber Green (RAG) ratings alongside specific comments against a number of key areas including finance, risk and staffing. Collecting the information in a structured way such as this allows us to aggregate it up for the Team Around the School meetings, thus we can present a comprehensive picture of existing

concerns and using a data-driven approach to inform the meeting and ensuring action is targeted to areas of most concern.

SEND Exploratory Analysis

Following completion of the SEND predictive models detailed in the previous report, and in response to queries raised by a number of colleagues within the SEND service, Commissioning and Finance, we are conducting exploratory analysis to better understand the SEND landscape in Buckinghamshire and the expected impact on schools.

To date this analysis has investigated a number of key areas including:

- Correlation between special school numbers and wider population trends
- Pathways into special schools for Year 7 pupils
- · Profile of demand from non-Bucks residents
- Trend analysis of need types and deprivation
- · Profile of children with MLD
- Impact of new housing developments

Working collaboratively with colleagues across the Business Unit, this exploratory analysis has been an iterative process that is continuing to evolve and develop enabling us to better understand young people with SEND in Buckinghamshire.

D. Conclusion

This report is intended to provide a six monthly update on the full range of policy development and service transformation activity taking place within children's services in Buckinghamshire in response to national and local drivers.

Background Papers

None

Your questions and views

If you have any questions about the matters contained in this paper please get in touch with the Contact Officer whose telephone number is given at the head of the paper.

If you have any views on this paper that you would like the Cabinet Member to consider, or if you wish to object to the proposed decision, please inform the Member Services Team by 5.00pm on Friday 10 November 2017. This can be done by telephone (to 01296 382343), or e-mail to democracy @buckscc.gov.uk

Buckinghamshire County Council

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Report to Cabinet

Title: Q2 2017/18 Finance Monitoring Report

Date: Monday 13 November 2017

Date can be implemented: Tuesday 21 November 2017

Author: Cabinet Member for Resources

Contact officer: Jane Parker, Acting Financial Accountancy Manager x2843

Local members affected: All

Portfolio areas affected: All

For press enquiries concerning this report, please contact the media office on 01296 382444

Summary

Purpose of the Report

This report provides information on the financial performance for the Council to the end of Quarter 2 of the financial year 2017/18.

Background

The financial information informs Cabinet of the forecast revenue and capital outturn position for the financial year 2017/18. A full analysis of the outturn of Portfolios and the Council as a whole is contained in the appendices to this report.

As well as narrative information, financial performance against target is shown visually as follows:

Green	Performance is on or above target.
	(Revenue under spends against budget and overspends up to +0.1% are shown as green) (Capital slippages are shown as green)



Amber	Performance is below target
	(+0.1% to +1%) for financial performance
Red	Performance is well below target (worse than +1%) for financial performance

Recommendation

Cabinet is asked to:

Note the forecast outturn position for revenue and capital budgets and discuss areas requiring attention.

A. Narrative setting out the reasons for the decision

1. Revenue Budget outturn

1.1. The revenue budget outturn is summarised in Table 1 on page 3. The key Portfolio variances are explained in **Appendix 1**.

Overall there is a £3m (0.9% of the Net Operating Budget) forecast underspend, however, there are overspends in Health & Wellbeing of £1.4m (1.1%) and Children's Services of £0.8m (1.3%) offset by a forecast underspend in Corporate Costs of £5m (1.7%).

In both adults and children's social care the position has been impacted by increases in the volume of demand since the report at the end of the first quarter. In children's social care there continue to be pressures in respect of legal costs associated with care proceedings and in agency staff required to maintain safe arrangements. The actions we are taking to manage these pressures are included at Appendix 1.

The position in respect of social care services needs to be put into the national context. The LGA Budget Submission Autumn 2017ⁱ identifies significant national funding pressures. In particular it recognises that children's services and adult social care are "at a tipping point". The LGA submission reports that in the case of children's social care 75% of councils are reported as overspending by more than £0.5m in 2015/16, collectively overspending their budgets by £605m. According to the same submission the national overspend on adult social care in 2016/17 was £366m and councils will have to make savings of £824m this year.

The underspend in corporate costs is predominantly a result of risks not as yet materialising for which contingency has been set aside. There is also a small improvement in the net cost of Treasury Management arrangements.

There are a range of generally more minor pressures arising in other portfolios, but to date it has been possible to mitigate these in order to stay broadly in line with budget.

Table 1 - Summary of Council revenue budget outturn as at September 2017

Portfolio Area	Outturn	Budget	Variance	Variance
Portiono Area	£000	£000	£000	%
Leader	6,786	6,794	(8)	(0.1%)
Community Engagement	9,471	9,389	82	0.9%
Health & Wellbeing	126,359	124,959	1,400	1.1%
Children's Services	65,561	64,730	831	1.3%
Education & Skills	25,714	25,714	•	0.0%
Resources	24,100	24,271	(171)	(0.7%)
Planning & Environment	10,204	10,315	(111)	(1.1%)
Transportation	27,980	27,892	88	0.3%
Subtotal - Portfolios	296,175	294,064	2,111	0.7%
Corporate Costs (non Portfolio)	(299,129)	(294,064)	(5,065)	1.7%
Overall BCC	(2,954)	0	(2,954)	

2. Capital Budget outturn

- 2.1 The capital budgets are summarised in Table 2 below. There is an overall underspend / slippage of £13.7m (15%) of which £3.6m is the underspend on Orchard House
- 2.2 There is a total of £9.5m unreleased capital budget across the Authority, reflecting schemes which have yet to satisfy criteria for the release of funding.
- 2.3 The notable areas of underspend / slippage are Education & Skills (£4.6m) and Resources (£5.8m). These are detailed in the relevant Portfolio tables that follow.

Table 2 - Capital Budget Table as at September 2017

Portfolio Area	Outturn	Budget	Variance	Variance
Fortiono Area	£000	£000	£000	%
Leader	10,057	10,172	(115)	(1.1%)
Community Engagement	716	716	-	0.0%
Health & Wellbeing	0	1,450	(1,450)	(100.0%)
Children's Services	929	992	(63)	(6.4%)
Education & Skills	30,875	35,444	(4,569)	(12.9%)
Resources	5,968	11,752	(5,784)	(49.2%)
Planning & Environment	1,170	2,223	(1,053)	(47.4%)
Transportation	27,996	28,088	(92)	(0.3%)
Subtotal - Portfolios	77,711	90,837	(13,126)	(14.5%)
Corporate	0	561	(561)	(100.0%)
Overall BCC	77,711	91,398	(13,687)	

B. Other options available, and their pros and cons

None arising directly from this report.

C. Resource implications

Actions resulting from consideration of this report may influence future expenditure in areas of concern / interest.

D. Value for Money (VfM) Self Assessment

All decisions involving finances are scrutinised to ensure that he best value for money is achieved.

E. Legal implications

None arising directly from this report.

F. Property implications

None arising directly from this report.

G. Other implications/issues

None arising directly from this report.

H. Feedback from consultation, Local Area Forums and Local Member views

None arising directly from this report.

I. Communication issues

Quarterly budget monitoring reports are published on the Council's website.

J. Progress Monitoring

The budget monitoring report is updated on a monthly basis.

K. Review

Not applicable.

Background Papers

None

Your questions and views

If you have any questions about the matters contained in this paper please get in touch with the Contact Officer whose telephone number is given at the head of the paper.

If you have any views on this paper that you would like the Cabinet Member to consider, or if you wish to object to the proposed decision, please inform the Member Services Team by 5.00pm on Friday 10 November 2017. This can be done by telephone (to 01296 382343), or e-mail to democracy @buckscc.gov.uk

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https://www.local.gov.uk/sites/default/files/documents/5.20%20budget%20submission_06.pdf

1. Portfolio summary

		-	Leader of the Counc ince – Leader Portfolic		
Туре	Budget for year	Outturn	Varia	nce	Performance
	£000£	£000	£000	%	
REVENUE	6,794	6,786	-8	-0.1%	*

REVENUE - COMMENTS

The Leader portfolio is forecasting to break-even; there are no budget concerns to highlight

⊃ Type	Budget for year Outturn		Variance		Performance
	£000	£000	£000	%	
CAPITAL					→
Released	11,353	11,238	-115	-1.0%	
Unreleased	-1,180	-1,180	0	0%	
Funding	-8,108	-7,891	217	2.7%	

CAPITAL - COMMENTS

Due to slippage on the High Wycombe Town Centre Master Plan project, both expenditure and income are forecast to underspend. Slippage forecast on Stocklake Link Road and A413 Cycleway is offset by a £569k forecast overspend on A355 Improvement Scheme (Wilton Park) which is primarily relating to the purchase of land ahead of schedule. As breakeven position is expected for year end.

Cllr Noel Brown Financial Performance – Community Engagement and Public Health									
Туре	Budget for year	Outturn	Varia	nce	Performance				
	£000	£000	£000	%					
REVENUE – Community	9,389	9,471	82	0.9%					
- Public	0	0	0	0%					
Health					★				

REVENUE - COMMENTS

Community Engagement is forecasting a small overspend within the Resources Business Unit due to the delay in implementing Fix My Street which has delayed the reduction of staff in the Contact Centre.

8

Туре	Budget for year	Outturn	Outturn Variance		
	£000	£000	£000	%	
CAPITAL					◆
Released	372	372	0	0%	
Unreleased	344	344	0	0%	
Funding	-40	-40	0	0%	

CAPITAL - COMMENTS

Total capital budget forecast to be spent in year

CIIr Lin Hazell

Financial Performance - Health & Wellbeing Portfolio

Туре	Budget for year	Outturn £000	Variance		
	£000		£000	%	
REVENUE	124,959	126,359	1,400	1.1%	

REVENUE - COMMENTS

The Health and Wellbeing portfolio is currently forecasting an overspend of £1.4m due to:

- Increasing demand, particularly in nursing & supported living placements
- Increasing unit prices
- Undelivered savings, New Operating Model savings target of £1m

These trends have been evident for some months & mitigating actions have been taken, notably a focus on review of care packages. Initially, the latter delivered significant financial savings but as more reviews have been completed the outcome has largely been "no change". It is clear that significant investment in care management practises is required to ensure care packages are designed to promote independence.

The cultural change required will take time & in the second half of 17/18 Practise Forums are being established to monitor the outcome of both new assessments & reviews.

The MTFP included an additional income target of £100k against annual financial re-assessments. The target has been more than achieved as the income forecast for Fairer Charging is significantly higher than the budget.

Туре	Budget for year	Outturn	Varian	ice	
	£000	£000	£000	%	
CAPITAL					◆
Unreleased	1,450	0	-1,450	-100%	

CAPITAL - COMMENTS

A review of capital requirements is underway; the Orchard House project is no longer going ahead.

		Cllr Wa	rren Whyte		
		Financial Performan	ce -Children's Services	S	
Type Budget for year		Outturn Variance		ce	Performance
	£000	£000	£000	%	
REVENUE Children's Services	64,730	65,561	831	1.3%	
		·			

REVENUE - COMMENTS

Children's Services

Children's Services portfolio is currently forecasting an overspend of £831k.

- £0.9m overspend on legal services
- £1m overspend on staffing including agency costs
 - £0.15m underspend on transport
 - £0.9m underspend on placements (the recent increase in the number of Looked After Children has increased costs by £0.5m reducing the previously forecast underspend in this area)

Remedial actions to redress this include:

- Review and sign off by head of service for all new placement request
- Service Director (children's Social Care) to sign off any requests for Independent Foster Agency / Residential / 52 week placements
- Review of all agency staff to ensure that they are still required to safely manage the number of children currently being supported across the whole system
- Reinforce the requirement that legal services are not commissioned for services without Head of Service agreement

Budget for year	Outturn	Variance		Performance
£000	£000	£000	%	
				◆
992	929	-63	-6.4%	
		£000	£000 £0000	£000 £000 %

CAPITAL - COMMENTS

Children's Services: Slippage of £63k is due to one of the homes now expected to be completed in Summer 2018. At the beginning of the financial year, it was anticipated that the building work at the first two homes would be completed before year end. However, delays to completing on one property and planning application delays have resulted in revised completion date and slippage of some expenditure into the next financial year.

		Cllr Mike	e Appleyard		
	Financial Pe	rformance –Education and	Skills Portfolio includ	ing Client Transpo	rt
Туре	Budget for year	Outturn	Varia	nce	Performance
	£000	£000	£000	%	
REVENUE					
Education & Skills	25,714	25,714	0	0%	
	,	-,			

REVENUE - COMMENTS

Education & Skills portfolio is forecasting a breakeven position with a number of compensating over- and underspends.

Туре	Budget for year	Outturn	Outturn Variand		Performance
	£000	£000	£000	%	
CAPITAL					
Education & Skills					
					◆
Released	34,721	29,910	-4,811	-13.9%	
Unreleased	723	965	242	33.5%	
Funding	-25,159	-23,949	1,210	4.8%	

CAPITAL - COMMENTS

Education & Skills: Forecast slippage/underspends due to delays to major schemes at Bierton, Hughenden and John Hampden/Wendover. There are also prospective underspends of £1.0m at various Primary schools awaiting final accounts.

Cllr John Chilver

Financial Performance – Resources Portfolio								
Туре	Budget for year	ear Outturn Variance		Performance				
	£000	£000	£000	%				
REVENUE	24,271	24,100	-171	-0.7%	*			

REVENUE - COMMENTS

The Resources portfolio is forecasting an underspend of £171k. This is largely due to underspends in Technology Services (£113k) and Finance & Assets (£74k) due to staff vacancies.

Type Budget for year £000	Budget for year	Outturn	Outturn Variance		Performance
	£000	£000	£000	%	
CAPITAL					
Released	4,471	4,464	-7	-0.2%	→
Unreleased	7,281	1,504	-5,777	-79%	
Funding	-750	-731	19	2.5%	
.					

CAPITAL - COMMENTS

The forecast position shows an underspend of £5.8m

There is an underspend of £3.6m relating to the Orchard House project which is not now going ahead. £1.7m is currently unreleased on the NCO Additional Lift. Spend is subject to a feasibility report

Cllr Bill Chapple OBE

Financial Performance – Planning & Environment Portfolio								
Туре	Budget for year	Outturn Variance		Performance				
	£000	£000	£000	%				
REVENUE	10,315	10,204	-111	-1.1%	*			

REVENUE - COMMENTS

Overall there is a forecast underspend of £111kwhich relates primarily to Waste Management:

- reduced costs of £280k in relation to the Energy from Waste contract as a result of the Amersham site not going ahead
- offset by £200k insurance saving not expect to be realised
- £116k underspend on recycling credits as a result of the level of recycling in the South at the start of the year being lower than anticipated
- £231k underspend within Household Recycling Centres, which is a result of £133k reduced costs due to lower volumes and increased income of £121k in relation to commodity prices achieved on dry recycled materials.

7 Type	Budget for year £000	Outturn £000	Variance		
			£000	%	
CAPITAL					
Released	1,893	1,170	-723	-38%	◆
Unreleased	330	0	-330	-100%	
Funding	-371	-316	55	15%	

CAPITAL - COMMENTS

Slippage of £1,053k mainly relates to:

- Marlow Flood Alleviation Scheme £329k (delay in funding)
- Planning delays on Waste Transfer Station £304k (Dano site at High Heavens)
- Biowaste Treatment £450k.

		Cllr Mark Sha	w, Deputy Leader		
		Financial Performance	- Transportation Port	folio	
Type	Budget for year	Outturn	Variance		Performance
	£000	£000	£000	%	
REVENUE	27,892	27,980	88	0.3%	

REVENUE - COMMENTS

The overall position for Transportation portfolio is an £88k overspend. The main items are:

- £96k pressure relating to the current savings programme around digital savings and Integrated Transport Programme. A re-profiling of the savings and release of contingency has been agreed.
- £76k underspend in Highways (Client) is principally within overheads.
- £87k forecast overspend on Highways Infrastructure Projects highlighting the risk of non-recovery of project costs through capitalisation.

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Туре	Budget for year £000	Outturn £000	Variance		Performance
			£000	%	
CAPITAL					
Released	28,078	27,996	-82	-0.3%	◆
Unreleased	10	0	-10	-100%	
Funding	-2,406	-2,564	-159	-6.6%	

CAPITAL - COMMENTS

The current position reflects £82k underspend due to East West Rail (current forecasts based on a reduction in expected spend on staffing and consultants). Delivery of the main Highways capital programme is partly behind schedule but still expected to be achieved during the course of the year. The position will continue to be closely monitored.

2. Corporate Costs

Corporate Costs has a reported outturn of a £5.0m underspend

This comprises:

- Underspend of £4.6m on the Budget Risk Contingency as risks are not materialising
 £0.4m underspend on Treasury Management costs

3. Contingencies

	Original Budget	Allocations	Unallocated	Expected use	Predicted underspend
	£'000	£'000	£'000	£'000	£'000
Budget Risk Contingency					
Inflation	100	- 39	61	61	-
Pay inflation - BCC	1,414	- 1,137	277	-	277
Pension uplift	2,350	- 2,350	-	-	-
Risk on MTP proposals	992	- 508	484	484	-
National Living Wage	3,500	- 432	3,068	1,068	2,000
Corporate Contingency	3,621	- 160	3,461	3,461	-
Total	11,977	- 4,626	7,351	5,074	2,277
73					
Service Risk Contingency					
Older People care package choices	150		150	-	150
Social Care pressures	700		700	350	350
Demographics - H&W	1,100		1,100	-	1,100
Demographics - CS	600		600	600	-
Pressures within the Health & Social Care system	1,000		1,000	300	700
Property Reprocurement	150		150	150	-
Childrens safeguarding - high cost placements	500		500	500	-
Total	4,200	-	4,200	1,900	2,300
Redundancy Contingency					
Redundancy Contingency	700	- 89	611	611	-
Total	700	- 89	611	611	-
Total Contingencies	16,877	- 4,715	12,162	7,585	4,577

4. Payment targets – 10 day payments

Portfolio (Target 90%)	Invoice s Paid	Paid Late	% Paid on Time
Health & Wellbeing	1,074	125	88%
Children's Services	504	68	87%
Education & Skills	458	33	93%
Community Engagement	555	13	98%
Leader	106	6	94%
Planning & Environment	137	9	93%
Resources	424	37	91%
Transportation	104	3	97%
Corporate	1	1	0%
Unallocated	10	1	90%
Year to Date	3,373	296	91%

5. Outstanding Debt

	Aged Debt				
	0-30 days	31-90 days	91-180 days	more than 180	Total Due
Portfolio				days	
On annual Dalut					
Secured Debt					
Health & Wellbeing	2	169	57	2,175	2,403
Children's Services	-	-	-	56	56
Resources	-	-	-	6	6
Portfolio Not Determined	-	-	-	102	102
Total Secured Debt	2	169	57	2,339	2,567
Unsecured Debt					
Health & Wellbeing	3,356	1,926	596	1,937	7,815
Children's Services	30	197	61	335	623
Education & Skills	233	1,470	165	247	2,115
Community Engagement	5	33	21	14	73
Leader	3	141	26	22	192
Planning & Environment	40	33	631	126	830
Resources	108	580	193	237	1,118
Transportation	252	103	28	348	731
Corporate Costs	6	10	-	99	115
Portfolio Not Determined -	102	- 48	- 59	- 339	- 548
Total Unsecured Debt	3,931	4,445	1,662	3,026	13,064
Total Debt	3,933	4,614	1,719	5,365	15,631

6. **General Reserves**

	£m	£m
General Fund at 1 April 2017		24.508
Add Budget Roll Forwards Current Underspend Budgeted contribution to GF	2.954 0.179 3.133	3.133
General Fund at 31 March 2018	<u>-</u>	27.641

Buckinghamshire County Council

Visit **democracy.buckscc.gov.uk** for councillor information and email alerts for local meetings

Report to Cabinet

Title: South East Aylesbury Link Road - Land Acquisition

Date: Monday 13 November 2017

Date can be implemented: Tuesday 21 November 2017

Author: Mark Shaw, Cabinet Member for Transportation

Contact officer: Mark Kemp – Director of Growth, Strategy & Highways

Email: mkemp@buckscc.gov.uk

Tel: 01296 387748

Local members affected: Aston Clinton & Bierton; Aylesbury Southeast; Aylesbury

East; Wendover, Halton & Stoke Mandeville;

Portfolios areas affected: All

For press enquiries concerning this report, please contact the media office on 01296 382444

Summary

This report sets out the basis for progressing land acquisition by way of compulsory purchase powers to facilitate the progress and completion of the South East Aylesbury Link Road (SEALR) on the outskirts of Aylesbury in Stoke Mandeville. The red line for this CPO is included in Appendix 1.

This report recommends that Cabinet authorise the making and implementation of a compulsory purchase order in respect of the SEALR link road project to enable the scheme to progress.

The requirement for the SEALR has arisen through the HS2 realignment of the A4010 ('Stoke Mandeville bypass'). Transport modelling has shown that the A4010 realignment causes significant congestion at the Aylesbury gyratory due to traffic reassignment at this junction, which is already operating over capacity. This Link Road is required to relieve this additional congestion and improve connectivity around Aylesbury. The Link Road also forms part of the emerging vision for Aylesbury Garden Town and is a key part of the adopted Aylesbury Transport Strategy.

Recommendation:



- 1. That Cabinet authorises the making of a Compulsory Purchase order ("CPO") under the Highways Act 1980 in respect of the land shown outlined in red on the plan in Appendix 1 for the purpose of securing delivery of the South East Aylesbury Link Road.
- 2. That Cabinet authorises the Director of Growth, Strategy & Highways (or such other appropriate officer) to:
 - (a) issue the order, notices and certificates in connection with the making, confirmation and implementation of the CPO;
 - (b) issue notices of entry to survey or value land under the Housing and Planning Act 2016 if required and obtain any warrants from the Magistrates Court for the purpose of such entry if considered necessary;
 - (c) make General Vesting Declarations ("GVD") under the Compulsory Purchase (Vesting Declarations) Act 1981 and/or serve Notices to Treat and Notices of Entry following confirmation of the CPO if required;
 - (d) issue and serve any warrants to obtain possession of any land acquired by the Council following execution of a GVD or service of a notice of entry if it is considered appropriate to do so;
 - (e) undertake a public consultation on the proposed scheme for the SEALR;

A. Narrative setting out the reasons for the decision

i. Background

Transport modelling studies have convincingly demonstrated that the planned realignment of the A4010 through the HS2 Hybrid Bill has an unacceptable impact on the local highway network around the Aylesbury gyratory. The SEALR has been shown to be the best possible solution to relieving this pressure.

Housing growth and the impact of proposed High Speed 2 construction in Aylesbury has necessitated the construction of additional road infrastructure in and around the town. The SEALR is a crucial part of this infrastructure programme. HS2 has committed to paying for the most significant piece of infrastructure on this route, the crossing of the Aylesbury line. In addition, in Summer 2016, the County Council (in partnership with Buckinghamshire Thames Valley Local Enterprise Partnership) secured £13.5m from the third round of Local Growth Funding to enable delivery of the road.

The construction of the SEALR accords with the Council's Strategic Plan objective to Keep Buckinghamshire Thriving and Attractive, by mitigating congestion in and around Aylesbury and enhancing north-south connectivity across the county.

ii. Compulsory Purchase Powers

Delivery of the SEALR requires acquisition of land which is currently in multiple ownerships, as presented in Confidential Appendix 1. Initial discussions are underway with each of the landowners on the route, through the County Council's appointed land agents Carter Jonas. The County Council will continue to try and secure required land through negotiation. However, where negotiations prove unsuccessful or negotiations have been ongoing for a significant length of time with no likely prospect of an agreement being secured, and where this is threatening timely delivery of the link road as a critical piece of local transport infrastructure, the County Council will need to secure land through use of CPO powers to ensure that delivery timescales continue to be achievable. The major time pressure on this scheme is the opening of the realigned A4010 ('Stoke Mandeville bypass') currently forecast for early 2020.

Buckinghamshire County Council has the powers to make a CPO under the Highways Act (1980) where there is a compelling case in the public interest. There is a demonstrable transport need for the SEALR and a clear ability to deliver the infrastructure required. It is considered that there is a substantial public interest in providing the SEALR as it will greatly relieve the pressure on the local highway network around the Aylesbury gyratory.

This report recommends that authority is given to progress a CPO for the SEALR in Stoke Mandeville, Aylesbury in the event that attempts to acquire all the necessary land required for delivery of the SEALR by agreement are unsuccessful.

ii. Scheme of Delegation

This report recommends that Cabinet authorise the making of a CPO for the SEALR and delegate various functions to the Director of Growth, Strategy & Highways (or such other appropriate chief officer) to enable progress this order.

Any officer decisions made under this delegated authority will be reported to the Cabinet Member for Transportation at regular board meetings to ensure accountable decision making.

Compulsory Purchase Order decisions and land negotiations between the Council and landowners often proceed at pace and allowing officers and agents to respond directly to issues will greatly increase the opportunity to meet strict deadlines and ensure the County Council achieves value for money in the use of public funds. The Cabinet Members will be consulted and kept briefed before any final decisions are made.

B. Other options available, and their pros and cons

The Cabinet Members could resolve not to approve the CPO for the land acquisition necessary to deliver the SEALR. This would mean the Link Road may not be delivered and the forecast transport issues described above would come to fruition, with the associated detrimental impacts to local communities. These implications may include stalling/halting developments around the town, crippling economic growth and increasing congestion experienced by local residents.

Cabinet could also resolve that land acquisition should proceed through negotiation only, without recourse to a CPO. A failure to proceed with a CPO would potentially put

the Council at risk of a ransom situation in acquiring land, limiting the ability to secure a fair price in land negotiations. Moreover, there would be no guarantee that the Council would be able to acquire the land required for the link road. One or more landowner would be able to derail or delay this priority transport scheme by refusing to sell or by demanding an unreasonably high price.

The Cabinet Members could decide not to delegate various functions for progressing the CPO to the Director of Growth, Strategy and Highways. Whilst this would ensure maintained visibility and political accountability, it could also cause significant delay due to the formal Cabinet Member decision making process. The timeframes being worked to are already exceedingly tight and delays could mean that the project is not completed on time and in budget. This process would also limit the County Council's ability to respond proactively to ongoing land negotiations, impacting the value for money achieved in use of public funds.

C. Resource implications

There are legal and administrative costs for the County Council associated with making, confirming and implementing the Compulsory Purchase Order. There are also additional resource implications in the compensation which can be expected to be paid for the land following completion of the CPO.

A detailed breakdown of potential resource implications is included in Confidential Appendix 2. This has been restricted as it contains information on the value of parcels of land required for scheme construction which could compromise ongoing land value negotiations if made public.

D. Value for Money (VfM) Self-Assessment

Having to acquire land via CPO is a last resort when a negotiated outcome cannot be secured. The County Council will be required to pay compensation to those landowners whose interests are compulsorily acquired. The nature and extent of compensation payable is governed by statute and under a framework widely known as the 'compensation code'. Anticipated resource implications are included in Confidential Appendix 2.

The delegation of authority proposed provides optimal value for money by improving the County Council's negotiating position (through the ability to respond quickly whilst avoiding the risk of ransom situations), allowing quick progression of the SEALR project and optimising use of officer time.

E. Legal implications

The County Council has various powers under the Highways Act 1980 to make compulsory purchase orders for the purpose of facilitating construction of a road. These powers include section 247 which provides that a local highway authority shall, on being authorised to do so by the Secretary of State, have power to acquire compulsorily land required for highway purposes including (but not limited to): (i) the construction/improvement of highway (section 239); (ii) use in connection with the execution of highway works (section 240); (iii) mitigation of effects related to the use of a highway constructed or improved by the authority (section 246); (iv) the creation of rights over land for highway purposes (section 250).

In using the enabling powers pursuant to the Highways Act 1980, the Council is using the most specific powers available to it for the purposes of delivering the SEALR in accordance with the advice in Government's guidance on the use of compulsory purchase powers.¹

Compulsory purchase orders should only be made where there is a compelling case in the public interest. Given the significant pressure on the local highway network around the Aylesbury gyratory that will arise when the HS2 realignment of the A4010 takes place, it is considered that there is a compelling case for use of compulsory purchase powers in this instance to deliver the SEALR if private treaty negotiations prove to be unsuccessful.

In resolving to make a CPO, the County Council must strike a fair balance between interfering with the human rights of those whose private interests will be affected by the CPO and the public interest in delivering the SEALR. It is considered that construction of the SEALR will deliver immense public benefit by mitigating congestion in and around Aylesbury and enhancing connectivity across the county. As such, any interference with private property rights in this instance is considered justifiable, necessary and proportionate. The County Council has, in resolving to make the CPO, had full regard to the rights protected under Article 1 of the First Protocol of the European Convention on Human Rights.

Any person whose rights will be affected by the CPO will be entitled to make representations to the Secretary of State when the order is submitted for confirmation and may also be entitled to payment of statutory compensation if applicable.

F. Property implications

Upon successful acquisition, the Council will acquire sufficient property rights to facilitate construction of the SEALR. The County Council will be responsible for the ongoing maintenance of the SEALR and associated infrastructure upon scheme completion.

¹ Guidance on Compulsory Purchase Process and the Crichel Down Rules for the disposal of surplus land acquired by, or under the threat of, compulsion" 2015. Additional guidance on the preparation and submission of CPOs for highway orders is provided in Circular 02/97 "Notes on the Preparation, Drafting and Submission of Compulsory Purchase Orders for Highway Scheme."

G. Other implications/issues

The use of Compulsory Purchase Order powers is often controversial and can come with negative reputational impacts for the issuing authority. However, these powers will only be used where a negotiated approach has proved unsuccessful to date and where it is deemed necessary for successful and timely delivery of a scheme with a compelling case in the public interest.

H. Feedback from consultation, Local Area Forums and Local Member views

The Local Members whose divisions are directly affected by this report have been given a draft version of this report for comment. This was circulated on 3rd October 2017, with a deadline of 9th October 2017 for responses. Only one response has been received to date:

Bill Chapple, Local Member for Aston Clinton & Bierton commented: "I agree with the main thrust of the report and thanks for giving me an early chance to read it".

I. Communication issues

The decision will be communicated to relevant stakeholders and members as soon as it is made. The Cabinet Members will be consulted and kept briefed before any officer decisions are made.

J. Progress Monitoring

Regular updates to the Cabinet Member will be provided, as well as to other appropriate parties and stakeholders, particularly BCC members, as appropriate.

K. Review

The policy forming part of this decision will be reviewed at request of the Cabinet Member for Transportation.

Appendices

- Appendix 1: Indicative Compulsory Purchase Order Area Plan
- Confidential Appendix 1: Land Ownership Details within the Proposed CPO area.
- Confidential Appendix 2: Resource Implications
- Confidential Appendix 3: Estimated Land Costs Breakdown

Background Papers

- Joint Cabinet Member Decision T.16.16 (July 2016) Outer Stoke Mandeville Link Road Land Acquisition (https://democracy.buckscc.gov.uk/ieDecisionDetails.aspx?ID=5445)
- Cabinet Member Decision T.14.17 (July 2017) Aylesbury South East Link Road -Project Progression (https://democracy.buckscc.gov.uk/ieDecisionDetails.aspx?ID=6803)

Your questions and views

If you have any questions about the matters contained in this paper please get in touch with the Contact Officer whose telephone number is given at the head of the paper.

If you have any views on this paper that you would like the Cabinet Member to consider, or if you wish to object to the proposed decision, please inform the Member Services Team by 5.00pm on Friday 10 November 2017. This can be done by telephone (to 01296 382343), or e-mail to democracy@buckscc.gov.uk

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